WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1963

ENROLLED

COMM, SUB, SENATE BILL NO. 117-118-119

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PASSED PASSED 1963
In Effect 90 days From Passage

of West Virginia 3-/-63

JOE F. BURDETT
SECRETARY OF STATE

117-118-119

ENROLLED

COMMITTEE SUBSTITUTE

FOR

Senate Bills Nos. 117, 118 and 119

[Passed February 20, 1963; in effect ninety days from passage.]

AN ACT to amend and reenact sections one, five and six, article twenty, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, relating to the policy of the state concerning air pollution control; the purpose of the air pollution control act; the powers, duties and authority of the air pollution control commission; the rendering of legal services to such commission; the method and manner of adopting and promulgating rules and regulations of such commission, and notice and hearing concerning same; notice of alleged violations of the air pollution control act and of complaints before the air pollution control commission; the method and manner of serving such notice; hearings thereon; the factors to be con-

sidered at any such hearing; the orders of such commission; service of such orders; petitions to modify or vacate any such order; proceedings on such petitions; service of any confirming, modifying or vacating order; when orders become final and conclusive; recording and transcribing all proceedings at any such hearing; and specifying that a hearing on a complaint can be held by no less than two members of the air pollution control commission, the transcript of such hearing to be reviewed by such commission as a whole.

Be it enacted by the Legislature of West Virginia:

That sections one, five and six, article twenty, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted to read as follows:

Section 1. Declaration of Policy and Purpose.—It is

- 2 hereby determined and declared to be the policy of the
- 3 state of West Virginia to maintain such a reasonable de-
- 4 gree of purity of the air resources of the state as shall be
- 5 technically feasible, economically reasonable, and neces-
- 6 sary for the protection of the health, the general welfare

3 [Enr. Com. Sub. for S. B. Nos. 117, 118 & 119 and the property of the people of the state. The measures for the accomplishment of this purpose shall not unreasonably obstruct the attraction, development and expansion of business, industry and commerce within the state. 11 The program for the control of air pollution under this 12 article shall be sought to be accomplished by a maximum 13 of cooperation and conciliation among all the parties con-14 cerned. All powers herein conferred upon the air pollution control commission shall be exercised solely to effectuate the policy declared in this section. It is further hereby determined and declared to be the policy of the state of West Virginia that all departments, agencies and 19 other branches of the government of the state of West Virginia shall immediately take such steps concerning 20 21 smoke and other impurities which are or may be emitted 22 from any building, plant or other structure under the 23 supervision and control of the departments, agencies and 24 other branches of such state government as are necessary 25 to accomplish the purposes of this article.

Sec. 5. Same; Powers and Duties of Commission Gen-2 erally; Rules and Regulations; Public Hearings.—The

- 3 commission is hereby authorized and empowered:
- 4 (1) To develop ways and means for the regulation and
- 5 control of pollution of the air of the state;
- 6 (2) To advise, consult and cooperate with other agen-
- 7 cies of the state, political subdivisions of the state, other
- 8 states, agencies of the federal government, industries, and
- 9 with affected groups in furtherance of the declared pur-
- 10 poses of this article;
- 11 (3) To encourage and conduct such studies and re-
- 12 search relating to air pollution and its control and abate-
- 13 ment as the commission may deem advisable and neces-
- 14 sary;
- 15 (4) To adopt and to promulgate reasonable regulations,
- 16 not inconsistent with the provisions of this article, relating
- 17 to the control of air pollution: Provided, That no rule or
- 18 regulation of the commission shall specify the design of
- 19 equipment, type of construction, or particular method
- 20 which a person shall use to reduce the discharge of air
- 21 pollutants, nor shall any such rule or regulation apply to
- 22 any aspect of an employer-employee relationship;
- 23 (5) To enter orders requiring compliance with the pro-

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- 24 visions of this article and the regulations lawfully pro-
- 25 mulgated hereunder;
- 26 (6) To consider complaints, subpoena witnesses, ad-
- 27 minister oaths, make investigations, and hold hearings
- 28 relevant to the promulgation of regulations and the entry
- 29 of compliance orders hereunder;
- 30 (7) To encourage voluntary cooperation by municipali-
- 31 ties, counties, industries and others in preserving the
- 32 purity of the air within the state;
- 33 (8) To employ personnel, including specialists and con-
- 34 sultants, purchase materials and supplies, and enter into
- 35 contracts necessary, incident or convenient to the accom-
- 36 plishment of the purposes of this article;
- 37 (9) To enter at reasonable times upon any private or
- 38 public property for the purpose of investigating an alleged
- 39 statutory air pollution: Provided, however, That no such
- 40 investigation shall extend to information relating to sec-
- 41 ret processes or methods of manufacturing or production;
- 42 (10) Upon reasonable evidence of a violation of this ar-
- 43 ticle, which presents an imminent and serious hazard to
- 44 public health, to give notice to the public or to that por-

- 45 tion of the public which is in danger by any and all
- 46 appropriate means;

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- 47 (11) To cooperate with, receive and expend money from
- 48 the federal government and other sources;
- 49 (12) To represent the state in any and all matters per-
- 50 taining to plans, procedures and negotiations for interstate
- 51 compacts in relation to the control of air pollution; and
- 52 (13) To appoint technical advisory councils from such
- 53 areas of the state as it may determine. Each such council
- 54 so appointed shall consist of not more than five members
- 55 for each area so designated, at least two of whom shall
- 56 be truly representative of industries operating within
- 57 such area, and may advise and consult with the commis-

sion about all matters pertaining to the regulation, control

- 59 and abatement of air pollution within such area.
- 60 The attorney general and his assistants and the prose-
- 61 cuting attorneys of the several counties shall render to
- 62 the commission without additional compensation such
- 63 legal services as the commission may require of them
- 64 to enforce the provisions of this article.
- No rule or regulation of the commission pertaining to

the control, reduction or abatement of air pollution shall 67 become effective until after at least one public hearing 68 thereon shall have been held by the commission within the state. Notice to the public of the time and place of 69 70 any such hearing shall be given by the commission at least thirty days prior to the scheduled date of such hear-71 72 ing by advertisement published once a week for two suc-73 cessive weeks in at least one daily newspaper of general 74circulation in the county wherein such hearing is to be held. Full opportunity to be heard shall be accorded to 75 76 all persons in attendance and any person, whether or not in attendance at such hearing, may submit in writing his 77 views with respect to any such rule or regulation to the 78 79 commission within thirty days after such hearing. The proceedings at the hearing before the commission shall 80 be recorded by mechanical means or otherwise as may be 81 82 prescribed by the commission. Such record of proceedings need not be transcribed unless requested by an interested 83 party, in which event the prevailing rates for such tran-84 scripts will be required from such interested party. The 85 86 commission may, in its discretion, solicit the comments 87 in writing of any person who may be affected by or in-

88 terested in such proposed rules and regulations.

Sec. 6. Notice of Alleged Violations; Hearings; Factors

- 2 Considered; Complaints Before the Commission and Pro-
- 3 cedure Thereon; Orders of Commission; Petitions to
- 4 Modify or Vacate Order; Confirming or Modifying Order;
- 5 When Order Final; Record of Proceedings.—If, from any
- 6 investigation made by it or from any complaint filed be-
- 7 fore it, the commission shall be of the opinion that there
- 8 is sufficient cause to believe that a person may be violat-
- 9 ing the provisions of this article, the commission may give
- 10 written notice to such person to appear before the com-
- 11 mission at a time and place, within the county wherein
- 12 the pollution is alleged to have originated, to be specified
- 13 in such notice, then and there to show cause, if any shall
- 14 exist, why said commission should not enter an order
- 15 finding that such person has violated the provisions of
- 16 this article and regulating or controlling the alleged pol-
- 17 lution. The said notice shall with reasonable particularity
- 18 specify the nature of the alleged air pollution which is
- 19 to be the subject of inquiry at such hearing. No such

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- 20 hearing shall be held less than thirty days from the date
- 21 of said notice. Any such notice may be served and re-
- 22 turned in the same manner as a summons in a civil action
- 23 or may be served by sending a copy thereof by registered
- 24 mail addressed to the person or persons alleged to be
- 25 causing such pollution at his and/or its usual, or last
- 26 known, post office address. Any person to whom such
- 27 notice has been given may appear in person or by counsel
- 28 at the hearing and adduce evidence in answer to the
- 29 alleged violation.
- 30 In any proceeding under this article the commission
- 31 shall consider all pertinent factors, including a balancing
- 32 of the conflicting interests and equities involved, the avail-
- 33 ability and practicality of control devices, the physical and
- 34 economic feasibility of eliminating, controlling or reduc-
- 35 ing the alleged pollution, the nature of the locality af-
- 36 fected by the alleged pollution, the reasonableness of
- 37 existing conditions and such other factors as may appear
- 38 to the commission to be consonant with the policy de-
- 39 clared in section one of this article.
- 40 For the purpose of holding a hearing on a complaint

- 41 said hearing can be held by no less than two members
- 42 of the commission who have been designated by the
- 43 chairman, and the transcript from such hearing shall
- 44 be reviewed by the commission for the purpose of issuing
- 45 such orders as may be necessary.
- 46 Consistent with the evidence adduced at the hearing
- 47 and a consideration of the aforesaid factors, the commis-
- 48 sion shall enter such order as in its opinion will best pro-
- 49 mote the declared policy of this article. Such order shall
- 50 contain specific findings of fact with respect to all factors
- 51 considered by the commission and shall require that the
- 52 statutory air pollution, if any be found, be corrected with-
- 53 in a reasonable period of time to be fixed therein. A true
- 54 copy of such order shall be promptly served, either by
- 55 service as a summons in a civil action or by registered
- 56 mail as aforesaid, upon all persons substantially affected
- 57 by such order. Within twenty days after service of such
- 58 order, any person substantially affected thereby may file
- 59 with the secretary of the commission a petition in writ-
- 60 ing requesting the commission to modify or vacate such
- 61 order. The petition shall assign the grounds relied upon

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62 by the petitioner in support of a modification or vacation

63 of such order. The commission shall thereupon reconsider

64 its original order and shall, within twenty days after the

65 filing of the petition, enter of record an order confirming,

66 modifying or vacating the original order. A true copy

67 of such order shall be promptly served upon all persons

68 substantially affected thereby in the same manner as

69 the original order was served. Any order of the com-

70 mission entered hereunder shall become final and con-

71 clusive upon all persons affected thereby unless an appeal

72 therefrom is taken in the manner provided in section

73 seven of this article.

74 The proceedings at any such hearing shall be recorded

75 by mechanical means or otherwise as may be prescribed

76 by the commission: *Provided*, That the proceedings shall

77 be taken by a stenographer appointed by the commission

78 upon demand of any interested person. A copy of such

79 transcript shall be furnished on demand to any person

80 substantially affected upon payment of the fee prescribed

81 therefor in the rules and regulations of the commission,

82 such fee not to exceed that prescribed for transcripts in

83 the circuit court.

| The Joint Committee on Enrolled Bills hereby certifies that |
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| the foregoing bill is correctly enrolled. |
| Hoy Carker |
| Chairman Senate/Committee |
| Chairman House Committee |
| Originated in the Senate. |
| Takes effect 90 days FROM passage. |
| Takes effect 90 days From passage. |
| Clerk of the Senate |
| Clerk of the House of Delegates |
| President of the Senate My My of the Speaker House of Delegates |
| |
| The within approved this the 28th day of Dehruary, 1963. |
| day of Jehruary, 1963. |
| Governor |